



Colorado Department of Public Safety
SMART Act Hearing

November 29, 2018



Colorado Department of Public Safety

Mission: *Engaged employees working together to safeguard lives and provide diverse public safety services to local communities.*

Vision: *Creating safer and more resilient communities across Colorado.*



Recent CDPS Accomplishments and Successes:

- Using the state's MMA, **DFPC** flew over 600 missions (962 flight hours) in 2018 and detected 76 unstaffed new fires in Colorado.
- The State Emergency Operations Center, which is housed in **DHSEM**, activated ten times for major emergencies, including the CDOT cyber attack, which required unprecedented response resources.
- The Office of Community Corrections, run through **DCJ**, developed a new program evaluation tool, the Program Assessment for Correctional Excellence (PACE), initiated by the Colorado Commission on Criminal and Juvenile Justice and funded by the General Assembly.
- The **CBI** Identity Theft/Fraud team prevented more than \$4 million from being deposited in foreign bank accounts following scams occurring throughout the state.
- **CSP** led the First Responder Safety Task Force. As part of this effort, regional Standing Project Management Teams have been created across the state that bring together multiple disciplines in an effort to reduce the duration and negative impacts of traffic incidents and improves the safety of motorists, crash victims, and emergency responders.



CDPS Customer Service Initiatives

- Since July 1, 2018, **DFPC's** mobile live fire training unit has tripled their capacity, thanks to the addition of four regional trainers.
- For calendar year 2019/2020, **DCJ** through the Office of Victims Programs, awarded 207 grants for a two-year period, totaling \$69,533,434 - a 76% increase over the previous two-year period.
- **DHSEM** achieved a 63% improvement in payment processing times for customers who received Preparedness Grants- from 30 days to 11 days.
- Through 2018 to date, **CBI's** Instacheck Unit has processed more than 300,000 background checks for firearm transfers, in an average time of less than 7 minutes per transaction.
- In the fall of 2018, the **CSP** conducted a public opinion survey where more than 3,000 responses were collected from individuals who had contact with the CSP. This response rate is an increase of more than 30% from the previous survey. Survey results will be available in January 2019.



FY 2019-20 Budget Request

- **R-01: Sustain State Emergency Management Program - \$1,384,773 GF / 0 FTE**
- **R-02: Colorado State Patrol Civilian and Uniformed Staff - \$2,337,254 HUTF / 20.0 FTE**
- **R-03: Increase Colorado State Patrol Overtime - \$832,456 HUTF / 0 FTE**
- **R-04: Additional Resources for Fire and Life Safety Section - \$618,185 CF / 5 FTE**
- **R-05: Marijuana Tax Cash Fund for Toxicology Laboratory - \$520,000 CF / 0 FTE**
- **R-06: Increase E-470 Cash Fund Spending Authority - \$276,569 CF / 2 FTE**
- **R-07: Fire Arson Investigator Funding Transfer - \$0 / 0 FTE**
- **R-08: VIN Inspection Program Cash Fund Spending Authority - \$110,429 CF / 0 FTE**
- **R-09: Community Corrections Provider Rate Increase - \$707,006 GF / 0 FTE**



2019 Legislative Agenda

Emergency Placement Fingerprint Background Check Technical Clean-Up

This legislation adds a subsection to C.R.S. 19-3-406 (1)(a) stating that tribal social services departments and tribal law enforcement agencies have the statutory authority to submit fingerprint background checks, and receive corresponding results, for child welfare placements. It is the Department's understanding that tribes were unintentionally omitted when the statute was originally enacted, and the FBI requested this be rectified.

Colorado Fire Programs Commission

This legislation establishes a 23 member Commission to study matters related to fire programs in the state. Wildfire continues to be a major issue through its direct impact on property, resources, economic impacts, the environment, and quality of life. This commission seeks to provide solutions to the complex questions that arise from the coordination of wildfire response throughout the state.



2019 Legislative Agenda

Community Corrections Performance-Based Contracting (PBC)

This proposal would set up the legislative framework and authority for performance-based contracting within the Community Corrections program. Once approved, the Council would develop a specific formula for issuing PBC incentive payments. In FY 18-19, the JBC supported the addition of 4.0 FTE to complete the initial Program Assessment for Correctional Excellence scores for each provider by the beginning of 2020, which is an essential component in implementing PBC.

Repeal the DNA Working Group

The DNA Working Group was established in 2008 to address issues of evidence retention, including reports to the General Assembly on deferred sentences involving DNA evidence, and recommendations for legislation regarding DNA evidence retention and storage. The DNA Working Group completed its statutory obligations and has not met since 2014.



2019 Regulatory Agenda

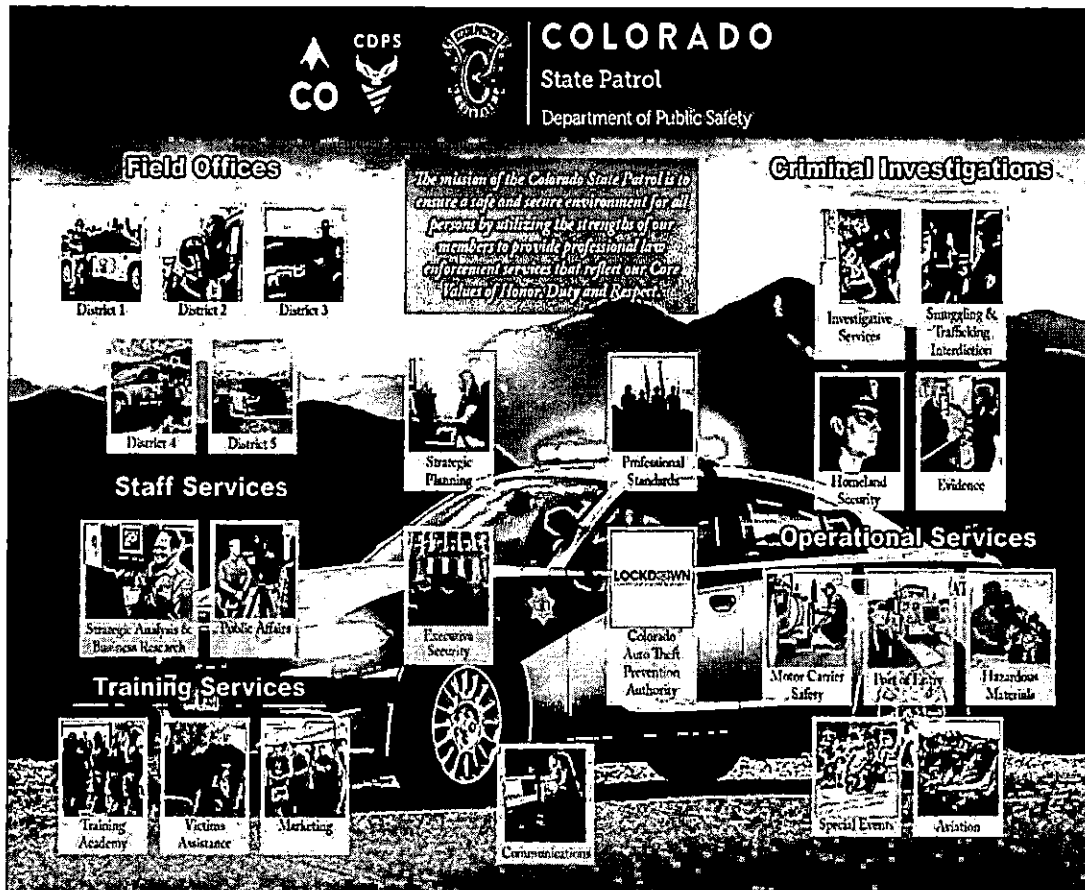
- CDPS plans to promulgate or update rules in most of its operating divisions in 2019.
- Please see handout for the full regulatory agenda, as submitted to the General Assembly on November 1st.

EDO Strategic Policy Initiative

Implement at least 1 process improvement per division and a total of 10 process improvements per year by June 30, 2019, and continuing thereafter, to improve work efficiencies for CDPS employees and enhance the experience for CDPS customers.



The Colorado State Patrol (CSP)



The CSP is a statewide law enforcement agency providing public safety on Colorado's roadways. The CSP also provides security services for the Governor and State Capitol Complex. In addition, upon request the CSP assists local law enforcement agencies throughout Colorado.

*FY 2018-19 Total Funds Appropriation:
\$163.9 million (1138 FTE)*

Chief Matthew C. Packard



CSP FY 2018-19 Strategic Policy Initiative



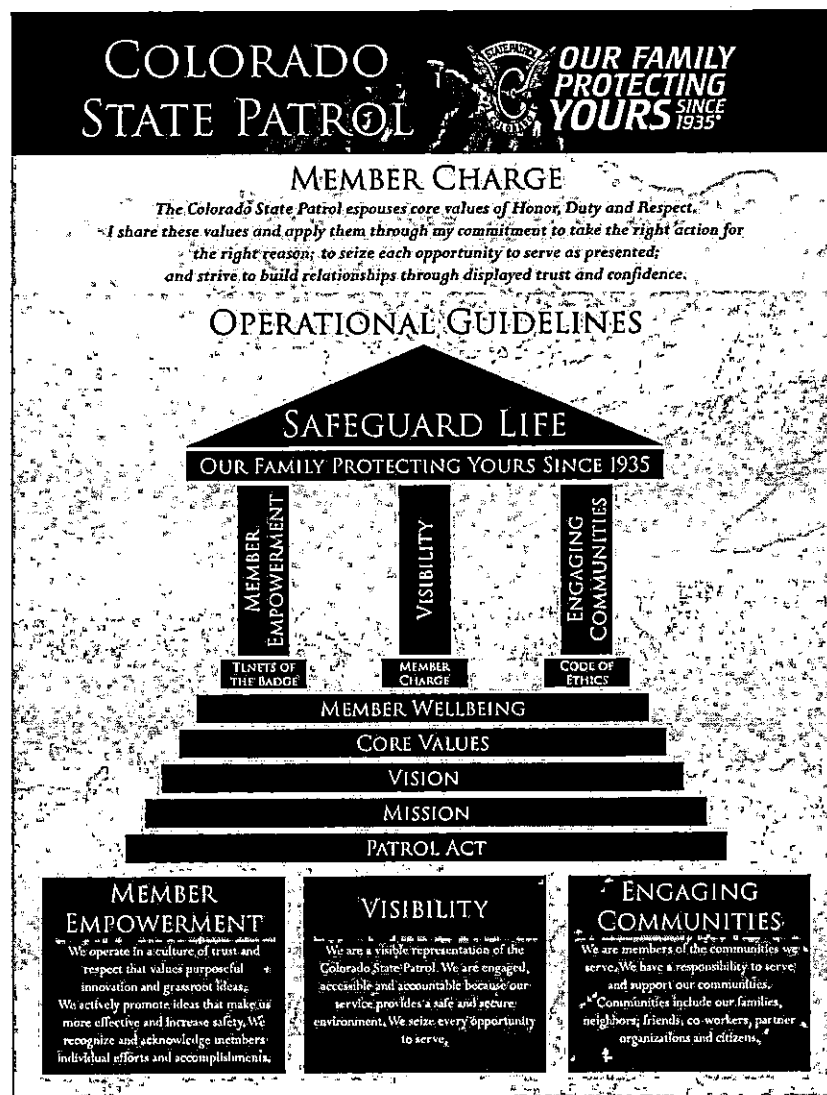
Reduce by 5% (3,946 to 3,748) the number of fatal and injury crashes under the CSP's jurisdiction by June 30, 2019, and by 15% (3,946 to 3,354) by June 30, 2021 for highway users.

- Current data as of 10/30 indicates a 10% decrease in fatal and injury crashes compared to FY 18

Notable CSP Achievements & Customer Service Initiatives:

- During the 2018 legislative session, the Joint Budget Committee approved the Colorado State Patrol's request for updated officer safety equipment. The equipment used by CSP troopers was insufficient in providing protection for rifle-level threats. The officer safety equipment included naloxone, which is a life saving countermeasure for opioid overdose.
- During the 2018 legislative session, the CSP received an additional 15 troopers and 3 support (18 FTE) positions to increase the amount of visibility and proactive traffic enforcement across Colorado. This will help the CSP meet their departmental performance measures by decreasing traffic crashes and promoting public safety on Colorado roadways.
- CSP led the First Responder Safety Task Force and as part of this effort regional Standing Project Management Teams have been created across the state. These teams bring together multiple disciplines in an effort to reduce the duration and negative impacts of traffic incidents and improve the safety of motorists, crash victims, and emergency responders.
- In the fall of 2018, the CSP conducted a public opinion survey in which more than 3,000 responses were collected from individuals who had contact with the CSP. This response rate is an increase of more than 30% from the previous survey. Survey results will be available in January 2019.
- In 2018, the Pueblo Traffic Operations Center (TOC) opened combining CDOT operations and the CSP communications center. This initiative and co-location increases responder safety and provides the ability to quickly clear roadways. CDOT and the CSP are exploring other opportunities to co-locate operations in areas across the state.

CSP Operational Guidelines





COLORADO
Bureau of Investigation
Department of Public Safety

Investigations

 ID Theft & Fraud	 Major Crimes
 Cyber Crime	 Arson
 Organized Crime	 Fugitive Sex Offenders
 Cold Cases	 Missing Persons

Mission:

To pursue Justice and ensure a safer Colorado by providing excellence in background and criminal investigations, forensic services, and the management of statewide criminal justice information

Criminal Justice Information Systems

 Fingerprint-based Employment & Background Checks	 Firearms Background Checks InstaCheck
 Colorado Crime Information Center	 Colorado Crime Statistics (UCR)
 Sex Offender Registry	

Forensic Services

 Crime Scene Response	 DNA Testing
 Drug Chemistry	 Firearms
 Latent Prints	 Toxicology
 Trace	

Family • Integrity • Respect • Service • Teamwork

The Colorado Bureau of Investigation (CBI)

Manages statewide criminal justice information, assists with criminal investigations, conducts background checks, and operates an internationally accredited laboratory system.

*FY 2018-19 Total Funds Appropriation:
\$40 million (304 FTE)*

Division Director: John Camper



CBI FY 2018-19 Strategic Policy Initiative:



Increase the CBI's ability to respond to local law enforcement requests for assistance on black market marijuana investigations to protect the residents of Colorado, legal businesses, and neighboring states.

10% increase by June 30, 2019
100% increase by June 30, 2021

Notable CBI Achievements & Customer Service Initiatives:

- For Sexual Assault cases, CBI Forensic Services scientists decreased evidence turnaround time from 250 to 72 days.
- The CBI has distributed approximately 60 LiveScan (fingerprint) machines, and 750 Mobile ID Units to Colorado law enforcement agencies in the past few years. Mobile ID units improve identification in the field, reduce identity theft, and increase officer safety.
- CBI forensic scientists, investigative agents, and analysts provided assistance on hundreds of Colorado cold cases in 2018. The most notable involved an arrest in the Bennett family and Smith homicides in Aurora and Lakewood dating back to 1984.
- The CBI launched the *Colorado Crime Stats* system, providing extensive crime data to the public in a format that allows for customized reports dating back several years.
- The CBI Fugitive Unit participated in operations to verify the addresses of more than 700 Colorado sex offenders this year. CBI agents also participated in a fugitive gang operation in southern Colorado that netted 156 arrests, 26 firearms seized (including 10 fully automatic rifles) and six stolen vehicles recovered.

Update: Identity Theft and Financial Fraud Unit

- The FTC reports the crime of Identity Theft/Fraud impacted 37,884 Coloradans last year.
- In FY 2017-18, nearly 2,700 victims of Identity Theft/Fraud in Colorado contacted the CBI for assistance.
- Since its inception in 2006, the CBI Identity Theft/Fraud Unit has made 83 arrests in which there were total losses estimated at \$15,312,694.
- Since its creation in 2006, the CBI Identity Theft/Fraud Unit assisted more than 15,000 victims.
 - Victims' advocates provide immediate assistance during an incident.
 - The Hotline gives victims access to an advocate 24 hours a day, every day.



Update: HB 1138 “Hate Crime Reporting by Law Enforcement”

- In 2017, HB 1138 “Hate Crime Reporting by Law Enforcement” (Salazar/Williams) was signed into law. The bill requires CDPS to include information as part of its annual SMART Act hearing concerning crimes committed in the state including reports of bias-motivated crimes.
- This information is pulled from the Uniform Crime Reporting (UCR) program into which all law enforcement agencies in the state are required to submit specified crime data. It is also compiled into the annual Crime in Colorado report.



HOUSE BILL 17-1138

BY REPRESENTATIVE(S) Salazar, Herod, Rosenthal, Esgar, Melton, Jackson, Fabon, Gray, Ginal, Misch Bush, Valdez, Hansen, Buckner, Coleman, Danielson, Exum, Hooton, Lontine, McLachlan, Michaelson Jenet, Petersen, Winter, Arndt, Becker K., Benavidez, Bridges, Foote, Garnett, Hamner, Kennedy, Lebsack, Lee, Singer, Weissman, Young, Duran;
also SENATOR(S) Williams A., Aguilar, Court, Donovan, Fenberg, Garcia, Guzman, Jahn, Jones, Kagan, Kefalas, Kerr, Merrifield, Moreno, Todd, Zenzinger.

CONCERNING THE REPORTING OF HATE CRIMES BY LAW ENFORCEMENT AGENCIES.

Be it enacted by the General Assembly of the State of Colorado:

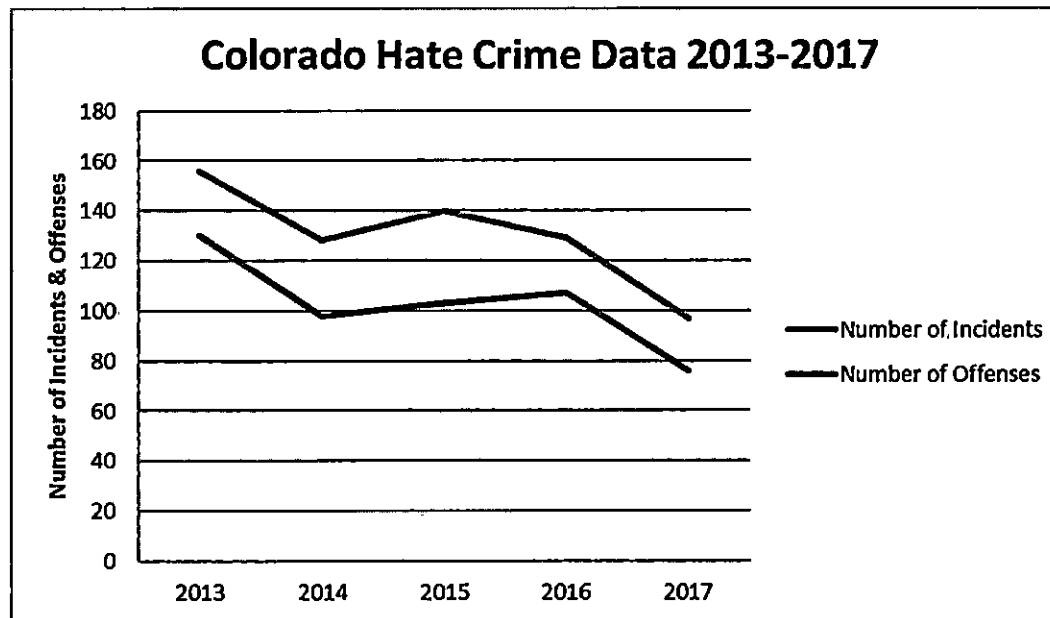
SECTION 1. Legislative declaration. (1) The general assembly finds and declares that there is a pressing need in today's society, with hate groups, both domestic and foreign, threatening the safety, security, and democratic values of the United States of America to track hate groups.

(2) Now, therefore, the general assembly declares that beginning in 2018, and every year thereafter, the department of public safety shall include as part of its "State Measurement for Accountable, Responsive, and

Capital letters indicate new material added to existing statutes; dashes through words indicate deletions from existing statutes and such material not part of act.

Update: HB 1138 “Hate Crime Reporting by Law Enforcement”

Colorado Hate Crime Data 2013-2017					
	2017	2016	2015	2014	2013
Number of Incidents per Year	76	107	103	98	130
Number of Offenses per Year	97	129	140	128	156





Mission:

To safeguard those who live, work and play in Colorado by reducing threats to lives, property and the environment from fire.

Professional Certification & Training



Live Fire Training



Firefighter, EMR & HazMat Responder Certification

Fire & Life Safety



Fire Suppression Program



Fireworks Certification, Licensing & Permitting



Inspection & Plan Review

Support Services



Public Education



Wildfire Information Resource Center



National Fire Incident Reporting System



Grants

Wildland Fire Mangement



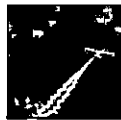
Support to Local Jurisdictions



Prescribed Fire Management



Multi-Mission Aircraft



Aerial Firefighting

Center of Excellence



Research



Collaboration

Division of Fire Prevention and Control (DFPC)

DFPC provides support and response on wildland fires, performs plan reviews and inspections on schools and health care facilities, trains and certifies firefighters, provides technical and K-9 support on fire investigations, and operationalizes new technologies for more efficient and effective firefighting.

FY 2018-19 Total Funds Appropriation: \$28.9 million (110.4 FTE)

Division Director: Mike Morgan



DFPC FY 2018-19 Strategic Policy Initiative



Reduce the annual number of large wildland fires that threaten lives or property by 8% (from 39 to 37) by June 30, 2019, and by 15% by June 30, 2021 for the people of Colorado.

Notable DFPC Achievements & Customer Service Initiatives:

- WFMS: 423 Technical assists, 484 in-state fire responses, 47,642 man hours on in-state wildfire responses, 4585 hours spent on out of state wildfire responses, as well as 455 responses totaling 1947 hours to all hazard incidents for a grand total of 54,147 hours on incident response.
- The Professional Qualifications and Training Section coordinated training for 2,325 first responders in 2018
- The Fire Investigations Section was created in April 2018 after Jerry Means and Riley the Arson K-9 transferred over from CBI. CDPS has conducted over 106 total investigations including multiple fatal and homicide fires with 70 being treated as arson. Approximately 70% of the arson investigations were structure fires (51 structure fires, 10 vehicle fires, 4 wildland fires, and 6 other/combo fires)
- As a result of the continued growth in Colorado, the Fire and Life Safety Section has seen a 13% increase in building plan reviews and a 23% increase in building construction inspections.
- In 2018, 113 simulations were run on Colorado wildland fires utilizing the Colorado Fire Prediction System being developed by the Center of Excellence and the National Center for Atmospheric Research (NCAR)
- The Center of Excellence continues to develop and make technologies operational capable. Additional highlights include night operations, Android Team Awareness Kit (ATAK) use, and further refinement of the Colorado Fire Prediction System. This office's efforts are gaining national recognition for the leadership that Colorado is providing in firefighting technologies.

Strategic Planning for a Changing Fire Problem



- Of the 20 largest fires in Colorado's recorded history, 5 of them (25%) occurred this summer. 13 of them (65%) have happened since 2010, and all 20 have happened since 2000.
- State responsibility fires by decade; 1967-1979 one, 1980 to 1989 eight, 1990 to 1999 fifteen, 2000 to 2009 sixty five, so far this decade seventy four
- We must adapt and leverage resources to meet the changing fire problem.
- DFPC engaged in an aggressive Strategic Planning process with input from over 400 stakeholders from all parts of the state.
- Local agencies advising us on how we can best prepare and support them during their time of need to reduce the impacts of fire.
- Regional meetings were held in La Junta, Alamosa, Durango, Steamboat, and the Denver Metro Area
- More information can be found on our website at:
<https://cdpsdocs.state.co.us/dfpc/WebsitePhotos/Playbook.pdf>



COLORADO

Division of Homeland Security & Emergency Management

Department of Public Safety

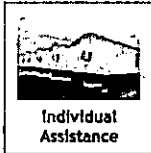
Office of Emergency Management



Regional Field Managers



Operations: Planning, Ops, EOC, Logistics



Individual Assistance



Operations & Administration



Infrastructure



Hazard Mitigation

MISSION
To lead and support Colorado's effort to prevent, protect, mitigate, respond to and recover from all-hazards events.

Colorado Information Analysis Center



All Threats/All Hazard



Critical Infrastructure



Cyber Threats

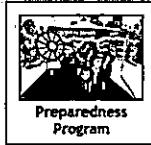


Federal Partners



Auto Theft Prevention

Office of Grants Management



Preparedness Program



Statewide Interoperability



Grants & Contracts



Training & Exercises

Chief of Staff



Preparedness



Response & Recovery

The Division is a dynamic and diverse team committed to developing, administering and coordinating comprehensive and integrated statewide emergency management and homeland security programs. The Division ensures the safety and security of Colorado and its infrastructure through unity of effort with local, tribal, state, federal, private, and nongovernmental partners.

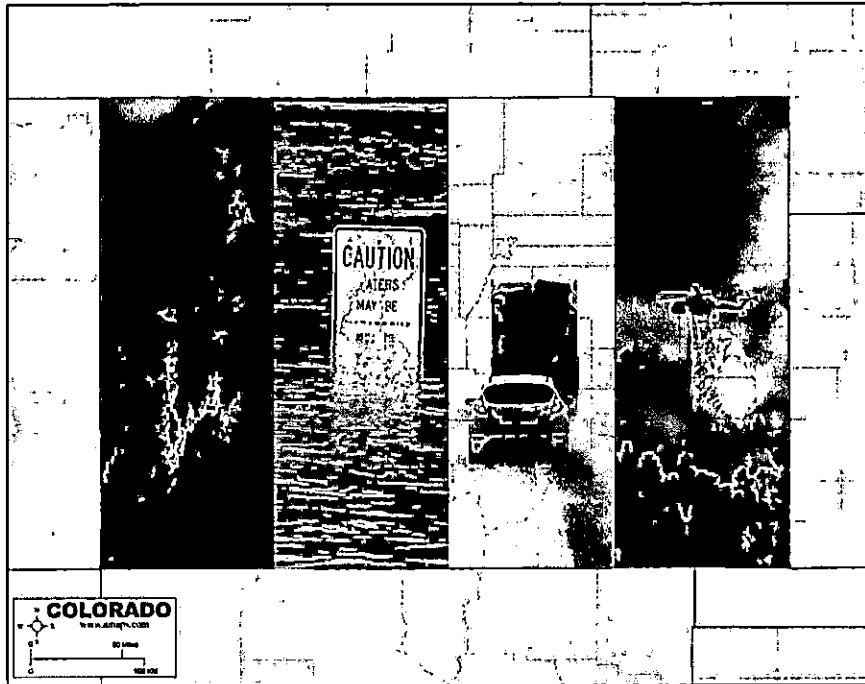
FY 2018-19 Total Funds Appropriation: \$52.1 million (94.7 FTE)

Division Director: Kevin Klein

"A prepared, safe and resilient Colorado!"



DHSEM FY 2018-19 Strategic Policy Initiative



Implement a division-wide monitoring system for all subrecipients who receive federal and/or state grants from DHSEM, with a goal of increasing the number of on-site monitoring visits from 45 to 50 by June 30, 2019 and to 55 by June 30, 2021 to better identify high-risk subrecipients early and mitigate risk of local communities losing funding. To meet this SPI, DHSEM will perform risk-based on-site monitoring of sub-grantees and will increase knowledge of and compliance with grant requirements, thereby mitigating risk to local communities.

Notable DHSEM Achievements & Successes:

- **Subrecipient Monitoring 2017-18 SPI Exceeded Goal:** During Fiscal Year 2017-2018, the Subrecipient Monitoring Team reviewed all applicable subrecipient single audits (this is required if a subrecipient expended more than \$750,000 in federal money). The goal for site monitoring visits with subrecipients was 45 site visits before the end of June 30, 2018 and the SRM team actually completed 48 site visits.
- Development of a three-year DHSEM Strategic Plan (2019-2021) focused on Service, Leadership, Financial Stewardship, Workforce, Communication and Integration.
- Implementation of a new Vision, Mission, Core Values and Guiding Principles along with a major realignment of the Division to better align our business functions with customer needs.
- The State Emergency Operations Center activated ten times for major emergencies, including the CDOT cyber attack, which required unprecedented response resources.
- 5 Million people or 95% of Colorado's population live in places included in a FEMA approved Local Hazard Mitigation Plan (up from 70% in FY 2017/18)
- The CIAC shared 3,008 intelligence products, including collecting and analyzing intelligence for strategic products, that were shared with local, state and federal partners.
- The CIAC conducted 50 site visits to assess critical infrastructure risks which included outreach to 300 stakeholders.

DHSEM Customer Service Initiatives:

- 63% improvement in payment processing times for customers who received Preparedness Grants- from 30 days to 11 days
- 75% improvement in reimbursement payment processing time for our customers who received Recovery grants- from 60 days to 15 days
- Conducted 17 stakeholder meetings between December 2017 and April 2018, representing over 500 individuals across law enforcement, emergency management, hospital, EMS, county government, state government, and professional organizations to assist in the development of the 2019-2023 Colorado Homeland Security Strategy and the 2019-2021 DHSEM Strategic Plan.
- Expanded the use of grant management software for four additional grant programs for a total of 10 programs managed through the system. This system allows internal and external users to electronically track the progress of grant functions - applications, time extensions, scope changes, grant agreements, reimbursements requests, and closeouts.





COLORADO
Division of Criminal Justice
Department of Public Safety

Adult & Juvenile Justice Assistance



Community Corrections



Domestic Violence Offender Management Board



Mission:
To pursue Justice and ensure a safer Colorado by assisting state and local agencies in the criminal justice system through grants, research and policy development.

Victims Programs



Victim's Rights
Victim Compensation
Victim Assistance Grants & VALE
Sexual Assault Response
Human Trafficking Council

Sex Offender Management Board



Research & Statistics



Evidence-Based Practices Implementation Center



Division of Criminal Justice (DCJ)

DCJ provides services to crime victims, conducts criminal justice research, supports the management of sex offenders and domestic violence offenders, and oversees the creation of standards for community corrections.

*FY 2018-19 Total Funds Appropriation:
\$120.7 million (82 FTE)*

Division Director: Joe Thome

Notable DCJ Achievements & Successes:

- The number of truants held in detention for failing to abide by a court order decreased from 97 in 2015 to 5 in 2017.
- In response to Senate Bill 2013-283, the Office of Research and Statistics (ORS) is completing two comprehensive reports analyzing the impact of the legalization of retail marijuana on public safety, public health and youth access.
- The Domestic Violence Offender Management Board (DVOMB) Standards were revised in 2010 to more closely adhere to the principles of risk, need, and responsivity (RNR). The new Standards instituted a differential, risk-based treatment model based on research.

DCJ Customer Service Initiatives:

- The Office of Adult and Juvenile Justice Administration (OAJJA) awarded over \$2.7 million in state and federal funds to over 80 adult and/or juvenile justice facilities.
- During the Office for Victims Programs' (OVP) recent grant application process, OVP established a customer service helpline and email for potential grantees to utilize during the application process. The helpline was staffed by three consultants with extensive grant writing expertise.
- OVP and OAJJA are collaborating to identify changes to the grant management process to improve customer service.
- Trained over 1,000 professionals and community members about human trafficking.



Colorado Department of Public Safety

- Questions or comments? Please contact:
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